

**CITY OF MAYVILLE
WASTEWATER FACILITY PLAN
PUBLIC HEARING FACT SHEET**

I. Why is the project needed?

The City of Mayville Wastewater Treatment Facility (WWTF) was originally constructed in 1932 and has undergone several upgrades over the years, with the most recent major upgrade occurring in 1984. As the City has grown over the past 40 years, flows to the WWTF have increased and are expected to continue increasing past the WWTF's design rating. This has caused issues at the WWTF with handling peak flows. In addition, WWTFs are designed for 20-year periods as most process and electrical equipment only have a service life of 15-20 years. Equipment including fine screening, raw wastewater pumps, grit removal, aeration diffusers and blowers, solids digestion and storage, as well as significant structural and electrical infrastructure needs to be replaced or rehabilitated. This includes safety and building code requirements required for WWTF personnel.

To address these deficiencies, MSA Professional Services has assisted the City in preparing a Wastewater Facility Plan which has analyzed historical influent and performance data as well as a condition, capacity, and performance analysis of the sewer utility and WWTF. The needs and the requirements for the WWTF to continue operating reliably for the next 20 years or more have been identified and presented herein including cost estimates for the design, construction, and implementation of these upgrades.

II. What processes and alternatives have you considered?

Do Nothing

Failure to address WWTF deficiencies would likely result in continued operational failure of the WWTF, which would result in WPDES permit violations and eventual enforcement action by WDNR and Wisconsin Department of Justice (WDOJ). Monetary penalties and a moratorium on growth within the City would result.

Fine Screening

The existing fine screen at the WWTF is undersized for current peak flows and future operations. A replacement fine screen rated at the 20-year projected peak flow is recommended. No alternative to this option is feasible.

Raw Wastewater Pumping

The existing raw wastewater pumps at the WWTF are undersized for future operations. Replacement pumps rated at the 20-year projected peak flow are recommended as well as necessary pipe and fitting replacements. No alternative to this option is feasible.

Grit Removal

The existing aerated grit removal system at the WWTF is outdated and does not perform optimally. Replacement of aerated grit equipment including new blowers, diffusers, grit pump, and grit classifier are recommended. Other alternatives to this option are more costly, but it should be noted that this upgrade may be undertaken at a later date.

Aeration Basins

The existing aeration system at the WWTF was installed in 1984 and is past its service life. The existing equipment is prone to failure and is vastly inefficient compared to today's standards. Fine bubble aeration and blower upgrades are expected to reduce electricity demand and improve wastewater treatment performance. All options also include removal of the screening structure located after aeration basins which has caused hydraulic issues at the WWTF.

- **Option 1: Fine Bubble Diffusion in All Tanks (Conventional Activated Sludge):**
Fine bubble diffusers in all 5 tanks. Additional O&M Costs include fine bubble membrane replacement, equipment replacement fund, and additional RE300 chemical use based on projected loads. New blowers to be placed in the service building where existing locker room and showers are placed. New controls and equipment (ORP analyzer, aeration control, level sensors, etc.) are also included.
- **Option 2: Fine Bubble Diffusion with Enhanced Biological Nutrient Removal:**
Fine bubble diffusers in 4 tanks with the first tank as an anaerobic selector and some minor upgrades for recycle streams. Additional O&M Costs (cost savings) include fine bubble membrane replacement, equipment replacement fund, and cost savings from RE300 chemical use reduction based on current and projected loads and preliminary BioWin simulations. New blowers to be placed in the service building where existing locker room and showers are placed. New controls and equipment (ORP analyzer, aeration control, level sensors, etc.) are also included. This option also provides flexibility for future total nitrogen limits.

Secondary Clarifiers

The secondary clarifiers provide settling of solids before treated effluent is disinfected and discharged to the Rock River. Based on current and projected flows, the secondary clarifiers are undersized, and upgrades will need to be performed.

- **Option 1: Storm Mode Upgrade:**
Includes density current baffles and controls for optimal clarifier performance (sludge level control, RAS/WAS control, and flexibility for additional settling in Aeration Basin #5). Based on settling curves, these upgrades paired with the existing clarifiers should provide sufficient settling despite exceedances for surface overflow rate at peak hour flows. Implementation of this upgrade is dependent on DNR approval.
- **Option 2: Additional Clarifiers (2):**
Includes the upgrades mentioned above as well as (2) additional 55' diameter clarifiers, identical to the existing clarifiers. Includes clarifier tanks, RAS/WAS/Scum pumping, controls, clarifier mechanisms, etc. Given that criteria for surface overflow rate are exceeded with the existing clarifiers, (2) additional clarifiers would be required to obtain surface overflow rates below design criteria outlined in NR. 110 Wisc. Adm. Code.

UV Disinfection

UV Disinfection is the last process before treated effluent is discharged to the Rock River. While the existing unit was installed in 2009, there are some concerns regarding the controls and rated capacity.

- **Option 1: UV Controls:**
Upgrade includes a new UV system control panel.
- **Option 2: UV System and Final Effluent Controls:**
Existing UV System is undersized for current and projected flows. Upgrade includes new UV system, channel modifications, and updated controls. Historically, the WWTF has met limits for fecal coliform and may continue doing so. Given this performance, this upgrade may be pursued at a later date.

Solids Handling

The WWTF currently stores and aerates sludge in a single 49 ft. diameter digester tank and then contracts the sludge to be hauled for further storage or land application in the spring. Due to the lack of storage and treatment, the WWTF does not achieve significant solids reduction leading to greater hauling volumes and fees. In addition, the existing aeration equipment is outdated and requires replacement. Several options for solids handling are presented below. Note that performance numbers and additional O&M costs are conservative and may improve after construction.

- **Option 1: Decanting and Contract Haul:**
Includes upgrades to aerobic digester including new blowers, diffusers, decanting televalve, geodesic dome cover, loadout pumps, and controls. The WWTF would continue hauling ~1.5% TS sludge at a rate of \$0.0745 per gallon. Based on historical data and digester performance, about 7,000 GPD on average over the 20-year analysis period would need to be hauled.
- **Option 2: Decanting and New Storage Tank:**
Includes upgrades to aerobic digester including new blowers, diffusers, decanting televalve, geodesic dome cover, loadout pumps, and controls. Includes a new 70 ft. diameter covered storage tank for digested sludge which will provide 250 days of storage at current daily average loads and 180 days of storage at projected daily average loads. The WWTF would haul 2% TS sludge at a rate of \$0.05 per gallon for land application hauling. Based on digester design performance, about 5,300 GPD on average over the 20-year analysis period would need to be hauled.
- **Option 3: Thickening:**
Includes upgrades to aerobic digester including new blowers, diffusers, decanting televalve, geodesic dome cover, loadout pumps, and controls. Includes new thickening building (~750 SF) with sludge thickener press, polymer system, and pumps. Includes a new 45' diameter covered storage tank for thickened digested sludge which will provide 250 days of storage at current daily average loads and 180 days of storage at projected daily average loads. The WWTF would haul 5% TS sludge at a rate of \$0.05 per gallon. Based on digester and thickener design performance, about 1,500 GPD on average over the 20-year analysis period would need to be hauled.
- **Option 4: Dewatering:**
Includes upgrades to aerobic digester including new blowers, diffusers, decanting televalve, geodesic dome cover, loadout pumps, and controls. Includes new dewatering building (~750 SF) with sludge dewatering, polymer system, and pumps. Includes new covered drying/storage beds (~4000 SF) which will provide 250 days of storage at current daily average loads and 180 days of storage at projected daily average loads. The WWTF would haul 16% TS sludge at a rate of \$0.05 per gallon. Based on digester and dewatering design performance, about 470 GPD on average over the 20-year analysis period would need to be hauled.
- **Option 5/6: Dehumidifier or Drier:**
Includes upgrades to aerobic digester including new blowers, diffusers, decanting televalve, geodesic dome cover, loadout pumps, and controls. Includes new dewatering/dehumidifier building (~2000 SF) with sludge dewatering, polymer system, pumps, and sludge dehumidifier or drier. Includes new covered drying/storage beds (~900 SF) which will provide 250 days of storage at current daily average loads and 180 days of storage at projected daily average loads. The WWTF would haul 90% TS sludge at a rate of \$0.05 per gallon or may potentially distribute the dried cake to the public if Class A biosolids designation is granted to the system. Based on design performance, about 83 GPD on average over the 20-year analysis period would need to be hauled.

General Site and Service Building Rehabilitation

The existing service building at the WWTF houses various process equipment, workspaces, vehicles, materials, personnel spaces and locker rooms and has had several additions since 1932. The building requires extensive rehabilitation for code compliancy and safety. The proposed upgrade includes roofing, windows, caulking and brick work, flooring repair, water damage rehabilitation, water service relocation, demolition of existing showers and lunchroom due to space use, new boilers (2) and digital control upgrades, dehumidifiers, new MAUs and exhaust fans for code compliant ventilation, and miscellaneous building code and safety items. This upgrade is required as part of the process equipment upgrades discussed above.

Electrical Upgrades

Given the age of the electrical equipment at the WWTF and the proposed upgrades above, electrical upgrades including new MCCs and panels, generator, service switch gear, LED lighting, SCADA system and integration, and various conduit and wiring are required.

New Administration Building

The existing administration building does not meet the needs of WWTF staff and the public. The existing building lacks sufficient workspace, shower and locker room facilities, independent water service and hot water system, and ADA compliant access. While the existing building can undergo rehabilitation (which will not fully address these issues), a new 10,000 SF building with garage, laboratory, office space, locker room and shower, workspace, and break rooms is requested by WWTF staff and required for efficient operation of the plant.

III. What is the difference in cost between the alternatives?

The capital, annual operating and maintenance (O&M), and 20-year present worth costs of the alternatives have been estimated and documented in detail within the Facility Plan Report. The primary basis for economic selection criteria was 20-year present worth as noted in the Facility Plan Report. The Table below summarizes the capital costs only associated with evaluated alternatives. Capital costs include design, construction, and engineering services but are based on current prices and may be updated during final design. Due to the preliminary nature of the cost estimates developed during this planning phase, it is a reasonable expectation that the actual construction costs may vary $\pm 30\%$ from the planning estimates presented herein. Unknown factors, inflation, changes to the global economy, fuel prices, and other unforeseen conditions may occur between the completion of this abbreviated facility plan and the time that upgrades are designed and constructed.

Table 1: Summary of Alternatives and Costs

| Item | Options | Total Capital Cost |
|--|---|---------------------------|
| Fine Screening | New Mechanical Fine Screen & Wash Press | \$1,005,000 |
| RWW Pumping | RWW Pump Upgrades | \$1,487,000 |
| Grit Removal | Replace/Refurbish Aerated Grit Equipment | \$662,000 |
| Aeration Tanks, Blowers, and Eliminate Secondary Screening | Fine Bubble Diffusion, New Blowers in Service Building | \$2,845,000 |
| | Fine Bubble Diffusion - With Bio-P, New Blowers in Service Building | \$2,755,000 |
| Final Clarifiers and RAS/WAS Pumping | Storm Mode Controls | \$407,000 |
| | Construct Additional Clarifiers (2) | \$7,814,000 |
| Scum Pumping | New Scum Pumping Station | \$251,000 |
| UV Disinfection and Final Effluent Pumping Controls | Replace UV Control Panel | \$210,000 |
| | Replace Entire UV System | \$705,000 |

| Item | Options | Total Capital Cost |
|--|--|--------------------|
| Chemical Building | Do Nothing | \$0 |
| Sludge Processing & Storage (see breakdown below) | Digester Upgrade, Contract Haul, 2% Decanted Liquid | \$2,422,000 |
| | Digester Upgrade, Storage Tank, 2% Decanted Liquid (Class B) | \$4,172,000 |
| | Thickened 5% Liquid (Class B) | \$5,967,000 |
| | Dewatered Cake 15-25% (Class B) | \$5,834,000 |
| | Dried 90+% (Class A) Shinnci Dehumidifier | \$8,938,000 |
| | Dried 90+% (Class A) Huber Solar Dryer | \$10,485,000 |
| Electrical & Controls | Upgrade Electrical System and SCADA | \$6,036,500 |
| Administrative Building | Rehabilitate Existing, New Garage | \$3,500,000 |
| | New Building and Garage | \$5,100,000 |
| Site & Service Building | Rehabilitation & Upgrades | \$3,457,000 |

Table 2: Solids Hauling Cost

| 20-Year Average | Existing | Decant and Haul | Decant and Store | Thicken | Dewater | Dry |
|------------------------------|------------------|------------------------|-------------------------|-----------------|----------------|----------------|
| Sludge Volume (GPD) | 7,050 | 5,288 | 3,756 | 1,502 | 469 | 83 |
| Sludge %TS | 1.5% | 2% | 2% | 5% | 16% | 90% |
| Cost per Gallon | \$0.0745 | \$0.0745 | \$0.05 | \$0.05 | \$0.05 | \$0.05 |
| Daily Hauling Cost | \$525.25 | \$393.94 | \$187.80 | \$75.12 | \$23.47 | \$4.17 |
| Hauling Cost per Year | \$191,700 | \$143,800 | \$68,600 | \$27,400 | \$8,600 | \$1,500 |

*Note that these costs only represent the average hauling costs over the 20-year analysis period. Electrical, chemical, and maintenance costs for each solids alternative are not shown here.

IV. Which alternatives are you recommending?

The recommended alternative for each process are summarized below:

- Fine Screening
 - This is required based on flows.
- Raw Wastewater Pumping
 - This is required based on flows.
- Aerated Grit Removal Rehabilitation
 - This is optional at this time but recommended to be completed as part of the proposed project.
- Aeration Basins Option 2: Fine Bubble Diffusion with Enhanced Biological Nutrient Removal
 - This is required based on age and condition of existing equipment.
- Secondary Clarifiers Option 1: Storm Mode Upgrade
 - This is required based on flows.
- UV Disinfection Option 1: UV Controls Upgrade
 - This is required based on age and condition of existing equipment.
- Solids Handling Option 2: Decanting and New Storage Tank
 - While this is not the lowest cost option as shown in Table 1, the cost of hauling and storing sludge off-site can (and has) increased, resulting in greater annual costs. By constructing on-site storage, the WWTF can avoid extra costs for off-site storage. In addition, the new storage tank would provide flexibility for WWTF operation and is preferred by WWTF staff.
- General Site and Service Building Rehabilitation
 - This is required based on age and condition of the building as well as building code and safety concerns.
- Electrical Upgrades

- This is required based on age and condition of the electrical infrastructure, installation of new and upgraded equipment, as well as electrical code and safety concerns.
- New Administration Building
 - This is a need identified by WWTF staff and highly recommended based on the deficiencies of the existing building.

V. What is the cost of the recommended alternative?

Table 3: Recommended Upgrades Package

| Upgrade | Total Cost | Additional O&M Costs |
|--|----------------------|---------------------------------|
| General Site and Bldg. Rehab. | \$ 3,457,000 | \$ - |
| Electrical Service and Spaces | \$ 6,036,500 | \$ - |
| New Admin. Bldg. | \$ 5,100,000 | \$ - |
| Fine Screen Upgrade | \$ 1,005,000 | \$ 8,000 |
| RWW Pumps: Upgrade Pumps | \$ 1,487,000 | \$ 9,300 |
| Grit Removal: Replace Aerated Grit Equipment | \$ 662,000 | \$ 4,100 |
| Aeration Tanks: Fine Bubble Diffusion with Bio-P | \$ 2,755,000 | \$ (55,500) |
| Secondary Clarifiers: Storm Mode | \$ 407,000 | \$ 1,900 |
| Scum Pumping Station | \$ 251,000 | \$ 6,300 |
| UV Disinfection & Effluent Pumping: Upgrade Controls | \$ 210,000 | \$ - |
| Solids Processing: Decanting and Contract Haul | \$ 4,172,000 | \$ (118,200) |
| TOTAL | \$ 25,543,000 | \$ (144,100) |

*Capital and O&M costs are approximate and may vary after project completion.

VI. Where are we going to get the money to pay for this?

The WDNR Clean Water Fund Program (CWFP) offers low interest loans over a period of 20 years. Based on the current market interest rate for CWFP of 3.9% and economic factors, the City is eligible for a subsidized interest rate of 2.178% and 20% general principal forgiveness (PF) on the loan capped at \$2,000,000. Given the nature of the phosphorus compliance upgrades, the City is also eligible to receive phosphorus PF at 50% of project costs for a maximum of \$1,000,000. In total, the City is eligible to receive the maximum PF \$3,000,000 of PF for the recommended upgrades.

Note that WDNR released updated affordability and funding criteria in the Intended Use Plan for funding. This plan includes an increase in several varieties of PF, including general and phosphorus related PF. However, WDNR recently announced that the data from which eligibility shall be determined will change from the historic parameters used to determine a municipality or sanitary district's PF amount and interest eligibility. Based on these recent changes, MSA Professional Services has provided the most recent data available to be used for this determination, however, this may change as new data is released and eligibility is recalculated for the City.

VII. How much am I going to be required to pay for sewer service?

The average residential sewer rates are *currently* \$29/month per REU on average. Below are sewer rate calculations for the facility plan cost estimate for the recommended upgrades. A typical parameter for evaluating

sewer rates is taking the annual sewer rate as a percentage of the City's Median Household Income (MHI). Rates at or above 2% of a municipality's MHI are considered an economic burden on residents. Current sewer rates of \$29/month are 0.58% of the City's MHI. Projected sewer estimates are between 1.02-1.12% of City's MHI.

Note that Principal Forgiveness is not guaranteed and is dependent on CWF's ranking and prioritization of projects. Therefore, sewer rate increase range is based upon maximum eligible principal forgiveness (low estimate) and a worst-case, unlikely scenario of \$0 Principal Forgiveness (high estimate). Sewer rate calculations assume that current sewer revenues are sufficient to cover current operating costs and are presented below as the existing sewer rate in addition to the sewer rate increase required for debt and additional O&M expenses by the proposed project.

| City of Mayville Sewer Rate Estimate Wastewater Treatment Facility Recommended Upgrades | | |
|--|-------------------------|--------------|
| Scenario | Max. Eligible PF | No PF |
| Estimated Capital Cost | \$25,543,000 | \$25,543,000 |
| Parallel Cost Ratio | 0.98 | 0.80 |
| Estimated Principal Forgiveness | \$3,000,000 | \$0 |
| Principal Loan Amount | \$22,543,000 | \$25,543,000 |
| | | |
| Market Interest Rate | 3.900% | 3.900% |
| Subsidized Interest Rate | 2.178% | 2.50% |
| Loan Term | 20 Years | 20 Years |
| | | |
| Additional Debt Service | \$1,395,677 | \$1,630,130 |
| Additional Annual O&M | (\$144,100) | (\$144,100) |
| Current Monthly Sewer User Rate | \$29 | \$29 |
| Proposed Monthly Sewer User Rate Increase (estimated) | \$22 | \$27 |
| Total Proposed Monthly Sewer User Rate | \$51 | \$56 |
| MHI Per Criteria (2017 – 2021 ACS) | \$59,445 | \$59,445 |
| Proposed Sewer Rate % of MHI | 1.02% | 1.12% |

*Rates assume that existing sewer rates are sufficient to cover utility's current expenses.

**Rates are estimated using today's market and available rates. These may change in the future.

***MSA Professional Services, Inc. is not recommending a course of action with respect to any municipal financial information contained in this communication.

****Sewer rate increase range is based upon maximum eligible principal forgiveness (low) and a worst-case, unlikely scenario of \$0 Principal Forgiveness.

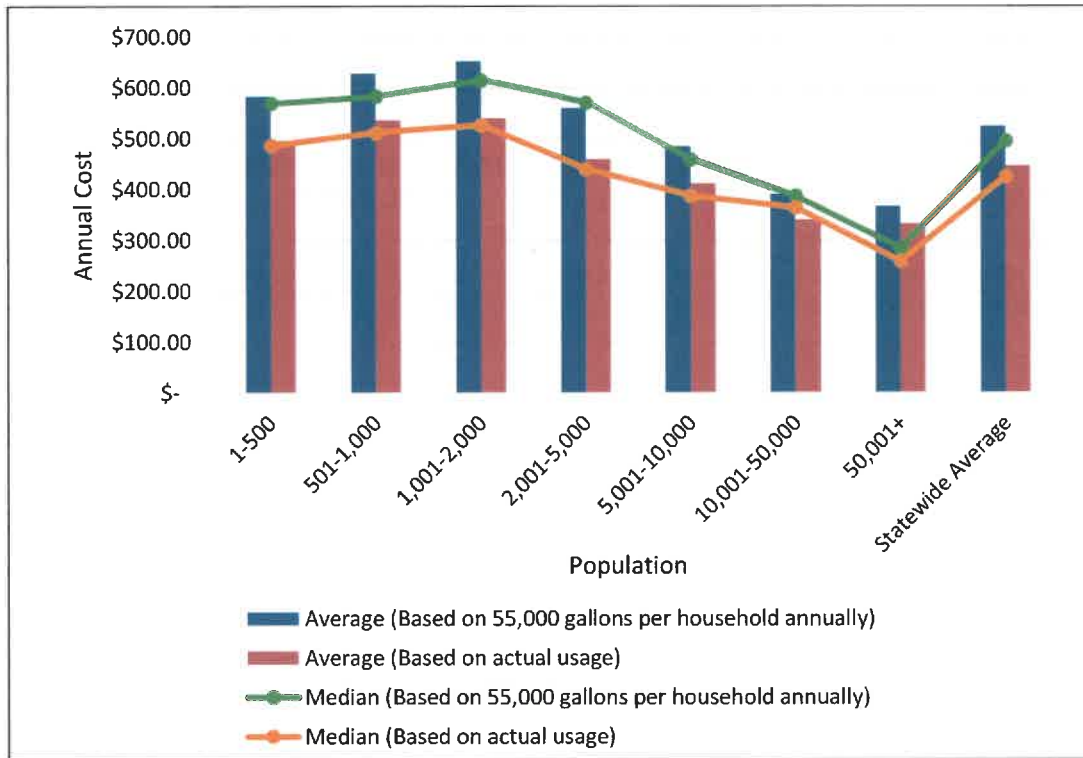
*****Construction of additional Final Clarifiers and an updated UV System may be necessary in the future but can be postponed at this time.

*****rate calculation assumes each gallon treated is equal (i.e. industrial waste = residential waste) and does not consider changes to industrial sewer rates

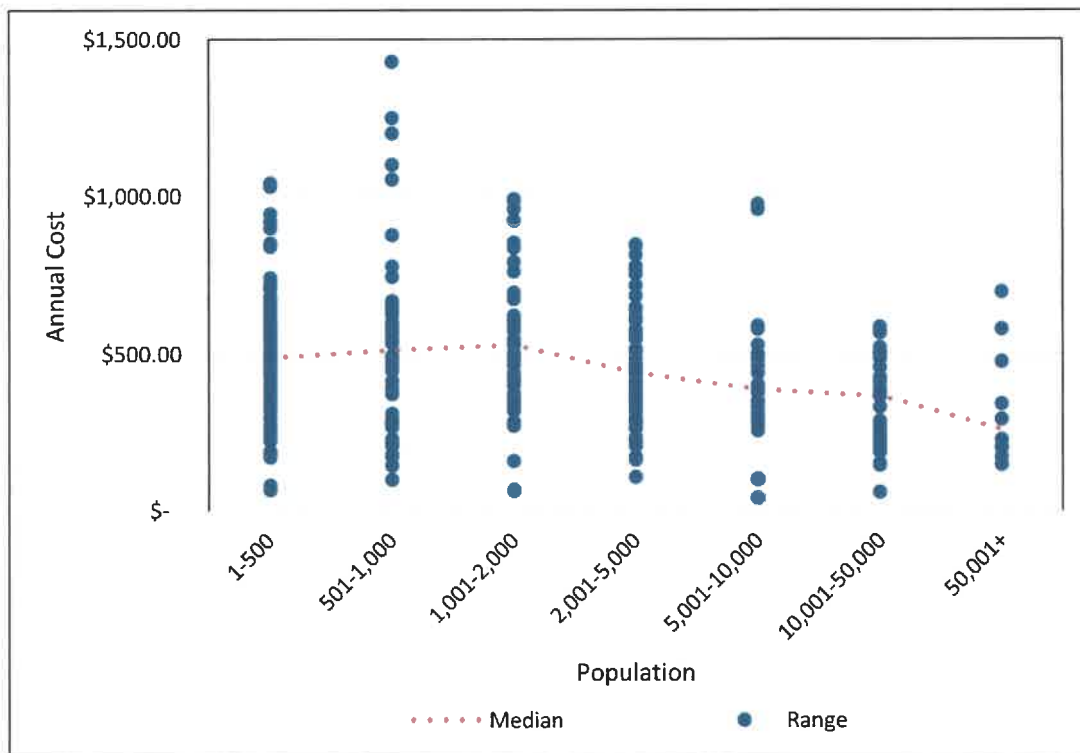
*****includes LeRoy-Kekoskee JSD in rate calculation

VIII. How does this compare to other communities?

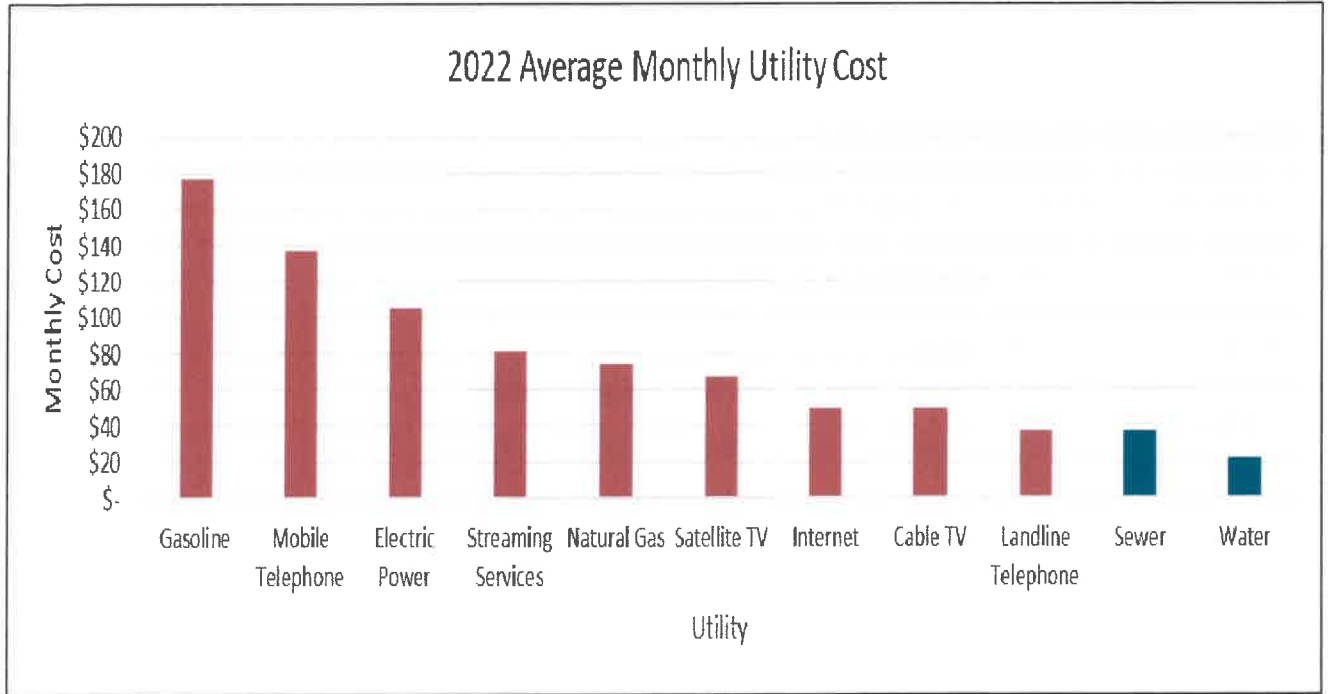
In general, residents of smaller communities or sanitary districts pay significantly more than those living in larger communities. MSA's 2022 Sewer User Charge Survey illustrates this trend.



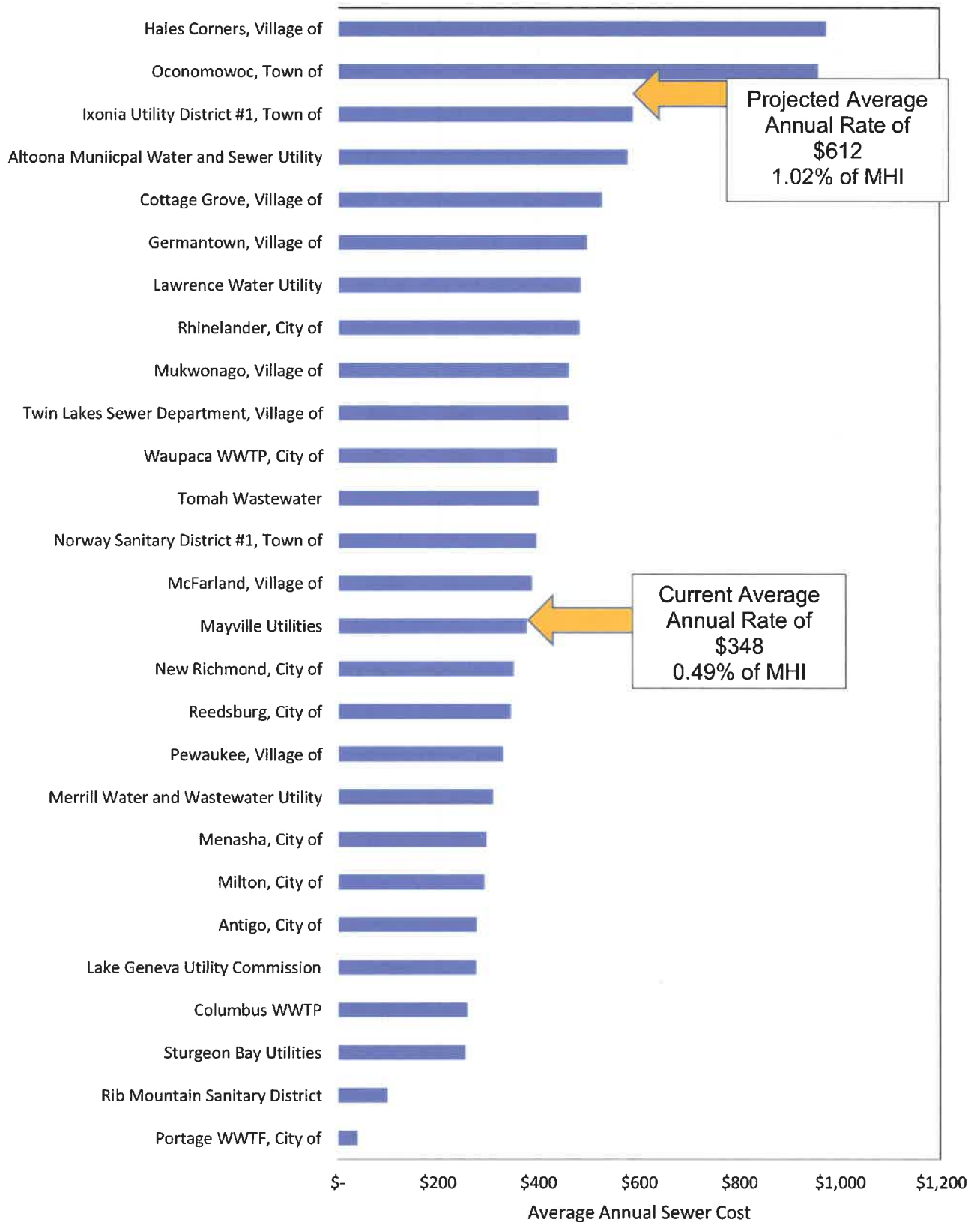
At an average annual cost of about \$347 per household and an estimated population of 5,144, the City’s current sewer rates are slightly below the average of \$413 and median value of \$388 per year for similarly sized communities. However, as with any average value, a significant spread in the data exists. Annual sewer rates of individual similarly sized communities ranged from \$40 - \$975. This is shown in the figure that follows, which is also taken from MSA’s 2022 Wisconsin Sewer User Charge Survey.



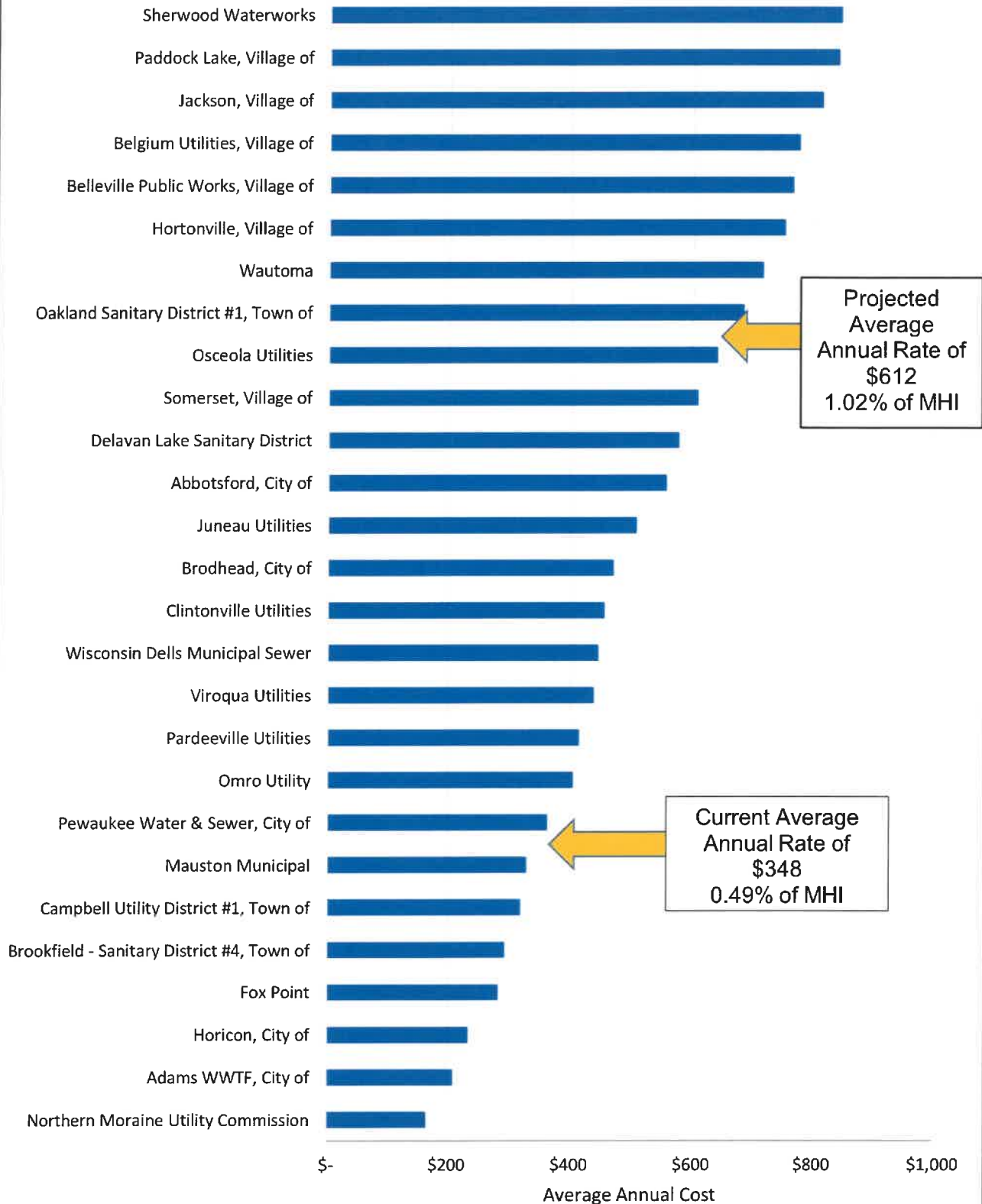
After the final funding package is established and the new sewer rates are set, the City's projected sewer rates would be above the average of \$413, likely in the range of \$624/year if funding is awarded through the WDNR CWFP and the aforementioned PF is granted. It should be pointed out that municipal utility service is still a relative bargain. A comparison of sewer rates to other necessary and optional services shows that clean and safe water is still a bargain.



Annual Sewer Rate for Communities of Similar Size (5,001 - 10,000)



Annual Sewer Rate for Communities of Similar Size (2,001 - 5,000)



IX. What is the schedule for the proposed project?

| Item | Approximate Date |
|--|-------------------------|
| Public Hearing for Facility Plan & Submit Facility Plan to DNR | June 2023 |
| WDNR Review Comments / WDNR Approval of Plan | September 2023 |
| Commission Review/Approval of MSA Design Contract | September 2023 |
| Submit Plans and Specs for Upgrades to WDNR | July 2024 |
| Submit Funding Application to DNR Clean Water Fund | September 2024 |
| WDNR Approval of Plans and Specs & Bid Project | November 2024 |
| Commence Construction | January 2025 |
| Complete Construction | December 2027 |